

**RAILROAD COMMISSION OF TEXAS  
OFFICE OF GENERAL COUNSEL  
HEARINGS SECTION**

**OIL AND GAS DOCKET NO. 7B-0238402**

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**ENFORCEMENT ACTION FOR ALLEGED VIOLATIONS COMMITTED BY PRO-SYSTEMS FAB, INC. (679283), AS TO THE TEXAS B (21380) LEASE, WELL NOS. 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11 AND 12, NIMROD (CROSSCUT) FIELD, EASTLAND COUNTY, TEXAS**

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**FINAL ORDER**

The Commission finds that after statutory notice the captioned enforcement proceeding was heard by the examiner on October 28, 2004, and that the respondent, Pro-Systems Fab, Inc. (679283), failed to appear or respond to the notice. Pursuant to § 1.49 of the Commission's General Rules of Practice and Procedure [Tex. R. R. Comm'n, 16 TEX. ADMIN. CODE § 1.49] and after being duly submitted to the Railroad Commission of Texas at conference held in its offices in Austin, Texas, the Commission makes the following findings of fact and conclusions of law.

**FINDINGS OF FACT**

1. Pro-Systems Fab, Inc. (679283), ("Respondent") was given Notice of Hearing by certified mail, addressed to the most recent P-5 address on the Form P-5 Organization Report, which was signed and returned to the Commission.
2. The returned certified receipt (green card) that was attached to the First Amended Original Complaint and the Notice of Hearing mailed to Respondent's most recent P-5 address was signed and returned to the Commission on October 1, 2004. The certified receipt has been on file with the Commission for 15 days, exclusive of the day of receipt and day of issuance.
3. On August 26, 2004, Respondent, a Corporation, filed an Organization Report (Form P-5) with the Commission reporting that its officers consisted of the following individual(s): Lynn Shugarman; President, and Trina E. Jackson; Secretary.
4. Lynn Shugarman, President, was a person in a position of ownership or control of respondent, as defined by Texas Natural Resources Code Section 91.114, during the time period of the violations of Commission rules committed by respondent.
5. Trina E. Jackson, Secretary, was a person in a position of ownership or control of respondent, as defined by Texas Natural Resources Code Section 91.114, during the time period of the violations of Commission rules committed by respondent.

6. The violations of Commission rules committed by respondent are related to safety and the control of pollution.
7. Respondent designated itself to the Commission as the operator of Well Nos. 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11 and 12 on the Texas B (21380) Lease ("subject wells"/"subject lease") by filing a Form P-4 (Producer's Transportation Authority and Certificate of Compliance) with the Commission effective on June 1, 2001.
8. According to Commission records the Respondent's Form P-5 (Organization Report) is active. Respondent has a \$50, 000.00 bond as its financial assurance.
9. Well Nos. 1, 2, 3, 5, 6, 7, 8, 9, 10 and 11 ceased production on or before March 31, 2002. Well Nos. 4 and 12 ceased injection on or before April 30, 2001.
10. The subject wells have not been properly plugged in accordance with, and are not otherwise in compliance with, Statewide Rule 14.
11. Usable quality groundwater in the area is likely to be contaminated by migrations or discharges of saltwater and other oil and gas wastes from the subject wells. Unplugged wellbores constitute a cognizable threat to the public health and safety because of the probability of pollution.
12. The total estimated cost to the State of plugging the subject wells is \$48,000.00.
13. Commission district office inspections were conducted on November 26, 2003, January 12, 2004, February 27, 2004, April 5, 2004, May 17, 2004 and June 28, 2004 for the Texas B (21380) Lease. The signs or identification required to be posted at the lease entrance, well sites and the tank battery displayed incorrect information.
14. Failure to properly identify a lease and well by the posting of the sign required by Statewide Rule 3 has the potential for causing confusion and delay in remedying a violation or emergency and poses a threat to the public health and safety.
15. Commission district office inspections were conducted on November 26, 2003, January 12, 2004 and February 27, 2004 for the Texas B (21380) Lease. Respondent had caused or allowed an unauthorized discharge of oil from the north 210 tank at the tank battery, affecting an area measuring 3' x 20' x 1"-3", an unauthorized discharge of oil from the middle and south 210 tanks at the tank battery, affecting an area measuring 36' x 15' x 1"-3", and an unauthorized discharge from the fiberglass tank at the tank battery, affecting an area measuring 3' x 20' x 1"-3".
16. A followup district office inspection was conducted on April 5, 2004 for the Texas B (21380) Lease. The unauthorized discharge from the north 210 tank had increased in size, affecting an area measuring 46' x 2'-4' x 1"-3", with 5 gallons of standing oil, the unauthorized discharge at the middle and south tanks now affected an area measuring 18' x 24' x 1"-4", with 1 gallon of standing oil, and the unauthorized discharge at the fiberglass tank had increased in size, affecting an area measuring 27' x 3' x 1"-3".
17. Followup district inspections were conducted on May 17, 2004 and June 28, 2004 for the

Texas B (21380) Lease. Respondent had caused or allowed an additional unauthorized discharge of oil, from a leaking separator line, affecting an area measuring 35' x 12".

18. No permit has been issued to the Respondent for the discharge of oil and gas wastes on or from the subject lease.
19. The unpermitted discharges of oil and gas wastes or other substances or materials on the subject lease constitute a hazard to public health and safety because leaks and spills of oil and produced waters onto soils can migrate into surface water bodies causing contamination or can leach into the ground and percolate through soils into groundwater supplies.
20. Commission district office inspections were conducted on November 26, 2003, January 12, 2004, February 27, 2004, April 5, 2004, May 17, 2004 and June 28, 2004 for the Texas B (21380) Lease. Well Nos. 5, 6, 8 and 11 have casing open to the atmosphere.
21. Maintenance of surface control by wellhead assemblies is necessary to prevent the discharge of oil and gas wastes on the subject lease constituting a hazard to public health and safety because the discharges of oil and gas wastes onto land surface can migrate onto surface or subsurface waters.
22. The Respondent has not demonstrated good faith since it failed to plug or otherwise place the subject lease and subject wells in compliance after being notified of the violations by the District Office and failed to appear at the hearing to explain its inaction.

### **CONCLUSIONS OF LAW**

1. Proper notice was issued by the Railroad Commission to respondent and to all other appropriate persons legally entitled to notice.
2. All things necessary to the Commission attaining jurisdiction over the subject matter and the parties in this hearing have been performed or have occurred.
3. Respondent is in violation of Commission Statewide Rules 3(a), 8(d)(1), 13(b)(1)(B) and 14(b)(2).
4. Respondent is responsible for maintaining the subject leases in compliance with Statewide Rule 3(a), which requires that each property that produces oil, gas or geothermal resources and each oil, gas or geothermal resource well and tank, or other approved crude oil measuring facility shall post signs or identification.
5. Respondent is responsible for maintaining the subject lease in compliance with Statewide Rule 8(d)(1), which prohibits the discharge of oil and gas wastes without a permit.
6. Respondent is responsible for maintaining the subject leases in compliance with Statewide Rule 13(b)(1)(B), which requires that surface control of all wells be maintained with wellhead assemblies.
7. Respondent is responsible for maintaining the subject leases in compliance with all

applicable Commission rules according to Statewide Rules 14, 58, and 79 and Chapters 89 and 91 of the Texas Natural Resources Code.

8. The documented violations committed by the respondent constitute acts deemed serious, a hazard to the public health, and demonstrate a lack of good faith pursuant to TEX. NAT. RES. CODE ANN. §81.0531(c) (Vernon 2001).
9. As a person in a position of ownership or control of respondent at the time respondent violated Commission rules related to safety and the control of pollution, Lynn Shugarman, and any other organization in which she may hold a position of ownership or control, shall be subject to the restrictions of Texas Natural Resource Code Section 91.114(a)(2) for a period of no more than seven years from the date the order entered in this matter becomes final, or until the conditions that constituted the violations herein are corrected or are being corrected in accordance with a schedule to which the Commission and the organization have agreed; and all administrative, civil, and criminal penalties and all cleanup and plugging costs incurred by the State relating to those conditions are paid or are being paid in accordance with a schedule to which the Commission and the organization have agreed, whichever is earlier.
10. As a person in a position of ownership or control of respondent at the time respondent violated Commission rules related to safety and the control of pollution, Trina E. Jackson, and any other organization in which she may hold a position of ownership or control, shall be subject to the restrictions of Texas Natural Resource Code Section 91.114(a)(2) for a period of no more than seven years from the date the order entered in this matter becomes final, or until the conditions that constituted the violations herein are corrected or are being corrected in accordance with a schedule to which the Commission and the organization have agreed; and all administrative, civil, and criminal penalties and all cleanup and plugging costs incurred by the State relating to those conditions are paid or are being paid in accordance with a schedule to which the Commission and the organization have agreed, whichever is earlier.

**IT IS ORDERED THAT** within 30 days from the day immediately following the date this order becomes final:

1. Pro-Systems Fab, Inc. (679283), shall plug or otherwise place the Texas B (21380) Lease, Well Nos. 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11 and 12, Nimrod (Crosscut) Field, Eastland County, Texas in compliance with applicable Commission rules and regulations; and
2. Pro-Systems Fab, Inc. (679283), shall pay to the Railroad Commission of Texas, for disposition as provided by law, an administrative penalty in the amount of **THIRTY THREE THOUSAND ONE HUNDRED DOLLARS (\$33,100.00)**.

It is further **ORDERED** by the Commission that this order shall not be final and effective until 20 days after a party is notified of the Commission's order. A party is presumed to have been notified of the Commission's order three days after the date on which the notice is actually mailed. If a timely motion for rehearing is filed by any party at interest, this order shall not become final and effective until such motion is overruled, or if such motion is granted, this order shall be subject to further action by the Commission. Pursuant to TEX. GOV'T CODE § 2001.146(e), the time allotted for Commission action on a motion for rehearing in this case prior to its being overruled by operation of law, is hereby extended until 90 days from the date the parties are notified of the order.

All requested findings of fact and conclusions of law which are not expressly adopted herein are denied. All pending motions and requests for relief not previously granted or granted herein are denied.

Noncompliance with the provisions of this order is subject to enforcement by the Attorney General and subject to civil penalties of up to \$10,000.00 per day per violation.

Done this 13th day of January 2005.

**RAILROAD COMMISSION OF TEXAS**

(Signatures affixed by Default Master Order dated January 13, 2005)

MH/sa