RAILROAD COMMISSION OF TEXAS HEARINGS DIVISION

Oil and Gas Docket No. 04-0286055

Enforcement Action Against Jubilee Resources, Ltd. (Operator No. 448086) for Violations of Statewide Rules on the London, D. E. Lease, Well No. 3 (Gas ID No. 110944), Doughty (Frio 7060) Field, Nueces County, Texas

Final Order

The Railroad Commission of Texas ("Commission") finds that after statutory notice the captioned enforcement proceeding was heard by a Commission Administrative Law Judge on October 19, 2017, and that the respondent, Jubilee Resources, Ltd., failed to appear or respond to the Notice of Opportunity for Hearing. Pursuant to § 1.25 of the Commission's General Rules of Practice and Procedure, 16 Tex. Admin. Code § 1.25, and after being duly submitted to the Commission at a conference held in its offices in Austin, Texas, the Commission makes the following findings of fact and conclusions of law.

Findings of Fact

- Jubilee Resources, Ltd. ("Respondent"), Operator No. 448086, was sent the Original Complaint and Notice of Opportunity for Hearing by certified and first-class mail, addressed to the most recent Commission Form P-5 (Organization Report) ("Form P-5") address. Respondent's agent and officers as identified on the Form P-5—Kerry Coleman; Donna Coleman; Kerry Coleman; and Jubilee Resources Management LLC—were sent the Original Complaint and Notice of Opportunity for Hearing by certified and first-class mail, addressed to the last known addresses.
- 2. The certified mail envelope containing the Original Complaint and Notice of Opportunity for Hearing addressed to the Respondent was returned to the Commission unopened on October 2, 2017. The Certified Mail envelopes addressed to Kerry Coleman, Donna Coleman, and Jubilee Resources Management LLC were returned to the Commission unopened on September 27, 2017, September 14, 2017, and September 14, 2017 respectively. The first-class mail was not returned. Record of the delivery and return of certified mail has been on file with the Commission for more than 15 days, exclusive of the day of receipt and day of issuance. Respondent was given more than 30 days' notice of the Original Complaint and Notice of Opportunity for Hearing. Respondent has not entered into an agreed settlement order, filed an answer or requested a hearing.
- 3. On February 27, 2012, Respondent, a limited partnership, filed a Form P-5 with the Commission reporting that its officers consist of the following individuals: Donna Coleman, Member; Kerry Coleman, Member; and Jubilee Resources Management LLC, General Partner.
- Donna Coleman was in a position of ownership or control of Respondent, as defined in Tex. Nat. Res. Code § 91.114, during the time period of the violations of Commission rules committed by Respondent.

- 5. Kerry Coleman was in a position of ownership or control of Respondent, as defined in Tex. Nat. Res. Code § 91.114, during the time period of the violations of Commission rules committed by Respondent.
- 6. Jubilee Resources Management LLC was in a position of ownership or control of Respondent, as defined in Tex. Nat. Res. Code § 91.114, during the time period of the violations of Commission rules committed by Respondent.
- 7. Respondent's Form P-5 is delinquent. Respondent had a \$50,000.00 cash deposit as its financial assurance at the time of the last Form P-5 annual renewal submission.
- 8. Respondent designated itself to the Commission as the operator of the London, D. E. Lease, Well No. 3 (Gas ID No. 110944), by filing a Commission Form P-4 (Certificate of Compliance and Transportation Authority), effective January 1, 2011, approved May 18, 2011.
- 9. Commission inspection reports made on August 13, 2012, October 16, 2012, December 27, 2012, January 29, 2016, February 2, 2016, and October 7, 2016 for the London, D. E. Lease, Well No. 3 (Gas ID No. 110944), Well No. 3 shows that the sign or identification required to be posted at the well location was missing.
- 10. The lack of legible signs and identification displaying correct information, as set forth in Statewide Rule 3(2), may cause confusion as to the responsible operator to be contacted and the actual location of a violation or emergency, which can result in delays in remedying a violation or emergency.
- 11. Commission inspection reports made on August 13, 2012, October 16, 2012, December 27, 2012, January 29, 2016, February 2, 2016, and October 7, 2016, and the absence of reported production since January 1993, showed that the London, D. E. Lease, Well No. 3 (Gas ID No. 110944), Well No. 3 has been inactive for a period greater than one year. Production from the subject lease ceased on or before February 1993.
- 12. No workovers, re-entries, or subsequent operations have taken place on the subject well within the last twelve months; the subject well has not been properly plugged in accordance with Statewide Rule 14, 16 Tex. ADMIN CODE § 3.14; and no plugging extensions are in effect for the subject well as allowed by Statewide Rule 14.
- 13. Usable quality groundwater in the area can become contaminated by migrations or discharges of saltwater and other oil and gas waste from the subject well. Unplugged wellbores, in violation of Statewide Rule 14(b)(2), constitute a cognizable threat to the public health and safety because of the potential of pollution.
- 14. The total estimated cost to the State for plugging the London, D. E. Lease, Well No. 3 (Gas ID No. 110944), Well No. 3 is \$54,868.00.
- 15. The Respondent has no prior history of violations of Commission Rules.

Conclusions of Law

- 1. Proper notice was issued by the Commission to Respondent and all other appropriate persons legally entitled to notice.
- 2. All things necessary to the Commission attaining jurisdiction over the subject matter and the parties have been performed or have occurred.
- 3. Respondent is responsible for maintaining the subject lease in compliance with all applicable Commission rules and Tex. Nat. Res. Code, chs. 89 and 91.
- 4. Respondent is in violation of Statewide Rules 3(2), and 14(b)(2). 16 TEX. ADMIN. CODE §§ 3.3(2), and 3.14(b)(2).
- 5. The documented violations committed by Respondent constitute acts deemed serious, and a hazard to the public health, and demonstrate a lack of good faith pursuant to Tex. Nat. Res. Code § 81.0531(c).
- 6. Respondent is responsible for maintaining the subject lease in compliance with Statewide Rule 3(2), which requires that each well site that produces oil, gas, or geothermal resources shall post signs or identification showing the name of the property, name of the operator and the well number.
- 7. Respondent is responsible for maintaining the subject lease in compliance with Statewide Rule 14(b)(2), which requires that plugging operations on each dry or inactive well shall be commenced within a period of one year after drilling or operations cease and shall proceed with due diligence until completed, unless the operator is eligible for and obtains an extension of the plugging deadline.
- 8. Pursuant to Tex. Nat. Res. Code § 81.0531, the Commission may assess administrative penalties against Respondent for the subject violations of up to \$10,000 per day for each violation, with each day such violations continued constituting a separate violation.
- An assessed administrative penalty in the amount of ELEVEN THOUSAND ONE-HUNDRED DOLLARS (\$11,100.00) is justified considering the facts and violations at issue.
- 10. As persons in positions of ownership or control of Respondent at the time Respondent violated Commission rules related to safety and the control of pollution, Donna Coleman; Kerry Coleman; and Jubilee Resources Management LLC, and any other organization in which these individuals may hold a position of ownership or control, is subject to the restriction in Tex. NAT. Res. Code § 91.114(a)(2).

Ordering Provisions

IT IS ORDERED THAT within 30 days from the day immediately following the date this order becomes final:

- 1. Jubilee Resources, Ltd. (Operator No. 448086) shall place the London, D. E. (110944) Lease, Well No. 3, in compliance with Statewide Rules 3(2), and 14(b)(2), and any other applicable Commission rules and statutes.
- 2. Jubilee Resources, Ltd. (Operator No. 448086) shall pay to the Railroad Commission of Texas, for disposition as provided by law, an administrative penalty in the amount of **ELEVEN THOUSAND ONE-HUNDRED DOLLARS (\$11,100.00).**

It is further **ORDERED** that as persons in positions of ownership or control of Respondent at the time Respondent violated Commission rules related to safety and the control of pollution, Donna Coleman, Kerry Coleman, and Jubilee Resources Management LLC, and any other organization in which these individuals may hold a position of ownership or control, **shall be subject to the restriction in Tex. Nat. Res. Code § 91.114(a)(2) for a period of no more than seven years from the date the order entered in this matter becomes final,** or until the conditions that constituted the violations herein are corrected or are being corrected in accordance with a schedule to which the Commission and the organization have agreed, and all administrative, civil, and criminal penalties and all cleanup and plugging costs incurred by the State relating to those conditions are paid or are being paid in accordance with a schedule to which the Commission and the organization have agreed.

It is further **ORDERED** by the Commission that this order shall not be final and effective until 25 days after the order is signed, unless the time for filing a motion for rehearing has been extended under Tex. Gov't Code § 2001.142, by agreement under Tex. Gov't Code § 2001.147, or by written Commission order issued pursuant to Tex. Gov't Code § 2001.146(e). If a timely motion for rehearing of an application is filed by any party at interest, this order shall not become final and effective until such motion is overruled, or if such motion is granted, this order shall be subject to further action by the Commission. Pursuant to Tex. Gov't Code § 2001.146(e), the time allotted for Commission action on a motion for rehearing in this case prior to its being overruled by operation of law is hereby extended until 90 days from the date the Commission order is signed.

All requested findings of fact and conclusions of law, which are not expressly adopted herein, are denied. All pending motions and requests for relief not previously granted or granted herein are denied.

Noncompliance with the provisions of this order is subject to enforcement by the Attorney General and subject to civil penalties of up to \$10,000 per day per violation.

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Done this 5th day of December 2017.

RAILROAD COMMISSION OF TEXAS

(Signatures affixed by Default Master Order dated December 5, 2017)

JNC/rnf