

**RAILROAD COMMISSION OF TEXAS
HEARINGS DIVISION**

OIL AND GAS DOCKET NO. 03-0308322

ENFORCEMENT ACTION AGAINST RAP OPERATING, L.L.C. (OPERATOR NO. 693654) FOR VIOLATIONS OF A STATEWIDE RULE ON THE GOOLSBEE (GAS ID NO. 250050) LEASE, WELL NO. 2, HAMMAN, EAST (11,150) FIELD, MATAGORDA COUNTY; AND TALAFUSE GAS UNIT (GAS ID NO. 257003) LEASE, WELL NO. 4, HAMMAN, EAST (FB A) FIELD, MATAGORDA COUNTY, TEXAS

FINAL ORDER

The Railroad Commission of Texas ("Commission") finds that after statutory notice the captioned enforcement proceeding was heard by a Commission Administrative Law Judge on March 29, 2018, and that the respondent, RAP Operating, L.L.C., failed to appear or respond to the **Notice of Opportunity for Hearing**. Pursuant to § 1.25 of the Commission's General Rules of Practice and Procedure, 16 TEX. ADMIN. CODE § 1.25, and after being duly submitted to the Commission at a conference held in its offices in Austin, Texas, the Commission makes the following findings of fact and conclusions of law.

FINDINGS OF FACT

1. Rap Operating, L.L.C. ("Respondent"), Operator No. 693654, was sent the Original Complaint and Notice of Opportunity for Hearing by certified and first-class mail, addressed to the most recent Commission Form P-5 (Organization Report) ("Form P-5") addresses. Respondent's agent and officers as identified on the Form P-5—Charles Collins; Robert Powell, Sr.; and James Edward Robbins—were sent the Original Complaint and Notice of Opportunity for Hearing by certified and first-class mail, addressed to the last known addresses.
2. The certified mail envelopes containing the Original Complaint and Notice of Opportunity for Hearing addressed to the Respondent at both addresses were received on February 1, 2018. The Certified Mail envelope addressed to James Edward Robbins was received on January 29, 2018. The Certified Mail envelopes addressed to Charles Collins and Robert Powell, Sr. were returned to the Commission unopened on February 6, 2018. The first-class mail envelopes addressed to Charles Collins and Robert Powell, Sr. were returned to the Commission on February 5, 2018 and February 12, 2018, respectively. The first-class mail envelopes addressed to Respondent at both addresses and James Edward Robbins were not returned. Record of the delivery and return of certified mail has been on file with the Commission for more than 15 days, exclusive of the day of receipt and day of issuance. Respondent was given more than 30 days' notice of the Original Complaint and Notice of Opportunity for Hearing. Respondent has not entered into an agreed settlement order, filed an answer or requested a hearing.

3. On August 9, 2017, Respondent, a limited liability company, filed a Form P-5 with the Commission reporting that its officers consist of the following individuals: Robert Powell, Sr., VP/Operations Manager and James Edward Robbins, President/CEO.
4. Robert Powell, Sr. was in a position of ownership or control of Respondent, as defined in TEX. NAT. RES. CODE § 91.114, during the time period of the violations of Commission rules committed by Respondent.
5. James Edward Robbins was in a position of ownership or control of Respondent, as defined in TEX. NAT. RES. CODE § 91.114, during the time period of the violations of Commission rules committed by Respondent.
6. Respondent's Form P-5 is active-ext. Respondent had a \$25,000.00 letter of credit as its financial assurance at the time of the last Form P-5 annual renewal submission.
7. Respondent designated itself to the Commission as the operator of the Goolsbee (Gas ID No. 250050) Lease, Well No. 2, by filing a Commission Form P-4 (Certificate of Compliance and Transportation Authority), effective October 1, 2015, approved January 5, 2016.
8. Respondent designated itself to the Commission as the operator of the Talafuse Gas Unit (Gas ID No. 257003) Lease, Well No. 4, by filing a Commission Form P-4 (Certificate of Compliance and Transportation Authority), effective October 1, 2015, approved January 5, 2016.
9. Commission inspection reports made on October 19, 2017 and November 29, 2017, and the absence of reported production since November 2016, showed that the Goolsbee (Gas ID No. 250050) Lease, Well No. 2, has been inactive for a period greater than one year. Production from the subject lease ceased on or before October 2016.
10. Commission inspection reports made on October 16, 2017 and November 28, 2017, and the absence of reported production since April 2012, showed that the Talafuse Gas Unit (Gas ID No. 257003) Lease, Well No. 4, has been inactive for a period greater than one year. Production from the subject lease ceased on or before March 2012.
11. No workovers, re-entries, or subsequent operations have taken place on the subject well within the last twelve months; the subject well has not been properly plugged in accordance with Statewide Rule 14, 16 TEX. ADMIN CODE § 3.14; and no plugging extensions are in effect for the subject well as allowed by Statewide Rule 14.

12. Usable quality groundwater in the area can become contaminated by migrations or discharges of saltwater and other oil and gas waste from the subject well. Unplugged wellbores, in violation of Statewide Rule 14(b)(2), constitute a cognizable threat to the public health and safety because of the potential of pollution.
13. The total estimated cost to the State for plugging the Goolsbee (Gas ID No. 250050) Lease, Well No. 2, Well No. 4 is \$124,045.00. The total estimated cost to the State for plugging the Talafuse Gas Unit (Gas ID No. 257003) Lease, Well No. 4, Well No. 4 is \$128,232.00.
14. The Respondent has no prior history of violations of Commission Rules.

CONCLUSIONS OF LAW

1. Proper notice was issued by the Commission to Respondent and all other appropriate persons legally entitled to notice.
2. All things necessary to the Commission attaining jurisdiction over the subject matter and the parties have been performed or have occurred.
3. Respondent is responsible for maintaining the subject lease in compliance with all applicable Commission rules and TEX. NAT. RES. CODE, chs. 89 and 91.
4. Respondent is in violation of Statewide Rule 14(b)(2). 16 TEX. ADMIN. CODE § 3.14(b)(2).
5. The documented violations committed by Respondent constitute acts deemed serious, and a hazard to the public health, and demonstrate a lack of good faith pursuant to TEX. NAT. RES. CODE § 81.0531(c).
6. Respondent is responsible for maintaining the subject leases in compliance with Statewide Rule 14(b)(2), which requires that plugging operations on each dry or inactive well shall be commenced within a period of one year after drilling or operations cease and shall proceed with due diligence until completed, unless the operator is eligible for and obtains an extension of the plugging deadline.
7. Pursuant to TEX. NAT. RES. CODE § 81.0531, the Commission may assess administrative penalties against Respondent for the subject violations of up to \$10,000 per day for each violation, with each day such violations continued constituting a separate violation.
8. An assessed administrative penalty in the amount of **TWENTY-SEVEN THOUSAND, EIGHTEEN DOLLARS (\$27,018.00)** is justified considering the facts and violations at issue.

9. As persons in positions of ownership or control of Respondent at the time Respondent violated Commission rules related to safety and the control of pollution, Robert Powell, Sr. and James Edward Robbins, and any other organization in which these individuals may hold a position of ownership or control, is subject to the restriction in TEX. NAT. RES. CODE § 91.114(a)(2).

ORDERING PROVISIONS

IT IS ORDERED THAT within 30 days from the day immediately following the date this order becomes final:

1. Rap Operating, L.L.C. (Operator No. 693654) shall place the Goolsbee (Gas ID No. 250050) Lease, Well No. 2; and Talafuse Gas Unit (Gas ID No. 257003) Lease, Well No. 4, in compliance with Statewide Rule 14(b)(2), and any other applicable Commission rules and statutes.
2. Rap Operating, L.L.C. (Operator No. 693654) shall pay to the Railroad Commission of Texas, for disposition as provided by law, an administrative penalty in the amount of **TWENTY-SEVEN THOUSAND, EIGHTEEN DOLLARS (\$27,018.00)**.

It is further **ORDERED** that as persons in positions of ownership or control of Respondent at the time Respondent violated Commission rules related to safety and the control of pollution, Robert Sr. Powell and James Edward Robbins, and any other organization in which these individuals may hold a position of ownership or control, **shall be subject to the restriction in TEX. NAT. RES. CODE § 91.114(a)(2) for a period of no more than seven years from the date the order entered in this matter becomes final**, or until the conditions that constituted the violations herein are corrected or are being corrected in accordance with a schedule to which the Commission and the organization have agreed, and all administrative, civil, and criminal penalties and all cleanup and plugging costs incurred by the State relating to those conditions are paid or are being paid in accordance with a schedule to which the Commission and the organization have agreed.

It is further **ORDERED** by the Commission that this order shall not be final and effective until 25 days after the order is signed, unless the time for filing a motion for rehearing has been extended under TEX. GOV'T CODE § 2001.142, by agreement under TEX. GOV'T CODE § 2001.147, or by written Commission order issued pursuant to TEX. GOV'T CODE § 2001.146(e). If a timely motion for rehearing of an application is filed by any party at interest, this order shall not become final and effective until such motion is overruled, or if such motion is granted, this order shall be subject to further action by the Commission. Pursuant to TEX. GOV'T CODE § 2001.146(e), the time allotted for Commission action on a motion for rehearing in this case prior to its being overruled by operation of law is hereby extended until 100 days from the date the Commission order is signed.

All requested findings of fact and conclusions of law, which are not expressly adopted herein, are denied. All pending motions and requests for relief not previously granted or granted herein are denied.

Noncompliance with the provisions of this order is subject to enforcement by the Attorney General and subject to civil penalties of up to \$10,000 per day per violation.

Done this 24th day of April 2018.

RAILROAD COMMISSION OF TEXAS

(Signatures affixed by Default Master
Order dated April 24, 2018)

CJH/dac